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HUMAN RIGHTS MONITORS OPERATION: BACKGROUND

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-- The Human Rights Field Operation was established following the RPF victory last summer; [redacted] and the first team of monitors arrived in Kigali in early September.

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-- The Operation was originally intended to supervise efforts in three areas: monitoring of the human rights situation, and assistance to the Special Rapporteur; investigative efforts in support of the Commission of Experts; and, support for a Human Rights Center AOJ assistance program.

o With the establishment by the UNSC of the War Crimes Tribunal, and the delay in the Human Rights Center's dispatch of an AOJ assessment team, the program's current focus is monitoring.

-- Unfortunately, this program has experienced a fitful start. It has been stymied by management and logistical problems. Neither [redacted]

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[redacted] to mount an effective operation.

o The USG has prodded the UN (in New York, Geneva and Kigali) to take administrative and logistical decisions required for a self-sustaining operation; has airlifted UN vehicles from other locations; has supported and funded missions by administrative and human rights specialists who have counseled [redacted]

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-- Currently the operation consist of some 50 field officers. The number of monitors actually deployed is 15-20 --- although it has proven impossible to pin down the UN on precise numbers

UNITED STATES DEPARTMENT OF STATE operation.

REVIEW AUTHORITY: HARMON E KIRBY

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-- Key unresolved problems include:

- o Logistical base: What UN Agency has been charged with supporting the monitors? Can and will this agency facilitate equipment procurement and maintenance of needed equipment?
- o Equipment needs: The Kigali Field Office does not have a comprehensive list of its requirements.
- o Local procurement: [redacted] has not been given authorization for local purchase of goods and services. FOIA B6
- o Security: There is no evacuation plan. Monitors are known to be deposited in IDP camps with no vehicle or means of communication with Kigali or even UNAMIR.
- o Training: Field Officers have received no training thus far. IOM may be asked to take over training of monitors in Geneva and Kigali.
- o Action Plan: Although it has been in process for over a month, there is not yet a statement setting out monitor role and responsibilities. Monitors have not yet undertaken confidence-building responsibilities of any kind.
- o Reporting: There is no protocol for reporting on the human rights situation in Rwanda. Results of monitoring are being stored in Kigali; no reports have been transmitted to Geneva.

-- USMission Geneva has been asked to raise these concerns yet again with [redacted] John Shattuck will address them in New York next week with [redacted] FOIA B6 FOIA B6

-- Regarding the USG \$750,000 contribution, the contract process is now complete. But given the alarming fact that monitors are going to the field without training, a small part of that sum must be earmarked for training. Once the UN agrees to this, the contract will be signed.

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